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AMENDED IN SENATE AUGUST 10, 2010

AMENDED IN SENATE JUNE 21, 2010

AMENDED IN ASSEMBLY MAY 28, 2010

AMENDED IN ASSEMBLY APRIL 20, 2010

AMENDED IN ASSEMBLY APRIL 5, 2010

CALIFORNIA LEGISLATURE—2009–10 REGULAR SESSION

ASSEMBLY BILL

No. 2503

Introduced by Assembly Member John A. Pérez

February 19, 2010

An act to add Chapter 5.5 (commencing with Section 6600) to Part 1 of Division 6 of the Fish and Game Code, and to add Division 37 (commencing with Section 71500) to the Public Resources Code, relating to ocean resources.

LEGISLATIVE COUNSEL'S DIGEST

AB 2503, as amended, John A. Pérez. Ocean resources: marine resources and preservation.

Existing law establishes a California Artificial Reef Program, administered by the Department of Fish and Game, to include the placement of artificial reefs, as defined, in state waters and a prescribed study of existing successful reefs and new reefs to determine design criteria.

This bill would enact the California Marine Resources Legacy Act to establish a program to allow partial removal of offshore oil structures, administered by the department. The act would authorize the department

to conditionally approve the partial removal of offshore oil structures, if specified criteria are satisfied, including a finding that the alternative of partial removal provides a net environmental benefit and substantial cost savings compared to the alternative of full removal of these structures. The act would require the Ocean Protection Council, for purposes of determining whether partial removal provides a net environmental benefit, to establish specified criteria, to consult with the department, the California Coastal Commission, the State Lands Commission, the California Ocean Service Trust, and other responsible agencies as to those criteria, and would require that partial removal comply with the California Environmental Quality Act. The act would require the State Lands Commission to determine the cost savings of partial removal, and would require the owner or operator, upon conditional approval for conversion, to apportion a percentage of the cost-savings funds in accordance with a prescribed schedule to the California Endowment for Marine Preservation, the county immediately adjacent to the location of the facility, the Coastal Act Services Fund, and the General Fund. The act would ~~authorize~~ *prohibit* the department ~~to take from taking~~ title to a decommissioned offshore oil structure in open coastal waters ~~if~~ *unless* prescribed requirements are met. *The bill would require the State Coastal Conservancy, upon the department's final approval of the first application to create and update, as specified, an advisory spending plan for cost savings deposited in the endowment. The conservancy would be required to submit a copy of the spending plan and all updates to the Legislature, and the Board of Directors of the California Endowment for Marine Preservation.*

The bill would establish the California Endowment for Marine Preservation, subject to the Nonprofit Public Benefit Corporation Law, in order to create a permanent source of funding for projects and programs that will conserve, protect, restore, and enhance the open coastal and marine resources of the state. The endowment would be governed by a board of directors, with membership and duties prescribed by the bill.

The bill would require the endowment to coordinate its activities with the Department of Fish and Game, the California Coastal Commission, the San Francisco Bay Conservation and Development Commission, the State Lands Commission, and appropriate federal agencies. The bill would require the endowment to allocate 10% of any funds received pursuant to the act to qualified state agencies within 24 months of receipt of the funds.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Chapter 5.5 (commencing with Section 6600) is
2 added to Part 1 of Division 6 of the Fish and Game Code, to read:

3
4 CHAPTER 5.5. CALIFORNIA MARINE RESOURCES LEGACY ACT

5
6 Article 1. General Provisions

7
8 6600. This act shall be known, and may be cited, as the
9 California Marine Resources Legacy Act.

10 6601. The Legislature finds and declares all of the following:

11 (a) California's extraordinary marine biological diversity is a
12 vital asset to the state and nation. The diversity of species and
13 ecosystems found in the ocean waters off the state is important to
14 public health and well-being, ecological health, and
15 ocean-dependent economic activities.

16 (b) Although the state maintains various programs to protect,
17 restore, and enhance California's marine resources, the effect of
18 these programs is limited by inadequate and unstable funding.

19 (c) There is an existing permitting process for decommissioning
20 and fully removing offshore oil platforms or production facilities.
21 Owners and operators are currently responsible for the full cost of
22 decommissioning and remediating those facilities.

23 (d) According to the United States Department of the Interior,
24 the 23 oil and gas platforms in federal waters off the California
25 coast are expected to reach the end of their useful production
26 lifetimes and be decommissioned between 2015 and 2030.

27 (e) The California Ocean Science Trust in its June 2010 study,
28 titled "Evaluating Alternatives for Decommissioning California's
29 Offshore Oil and Gas Platforms: A Technical Analysis to Inform
30 State Policy," analyzed a number of decommissioning alternatives
31 to full rig removal and determined that the most likely alternative
32 is to remove the upper portion of the rig and leave the remainder
33 of the structure in place.

34 (f) The California Ocean Science Trust report and other studies
35 indicate that the partial removal option can result in a net benefit

1 to the marine environment and substantial cost savings compared
2 to full removal of an oil platform or production facility.

3 (g) Provided that partial removal of an oil rig would result in a
4 net benefit to the marine environment compared to full removal,
5 it is in the interest of the state that a portion of the cost savings
6 that result from partial removal should be shared with the citizens
7 of this state to protect and enhance the state's marine resources.

8 (h) It is also in the interest of the state that any program to allow
9 partial removal of oil platforms meet all of the following criteria:

10 (1) Partial removal shall result in a net benefit to the marine
11 environment compared to full removal.

12 (2) The determination of whether partial removal would result
13 in a net benefit to the marine environment should be made only
14 after scientific study and evaluation.

15 (3) Because the location and depth of an oil platform, as well
16 as other ecological factors, create a unique environment, each oil
17 platform shall be subject to scientific study and evaluation before
18 partial removal is allowed.

19 (4) The costs of the scientific study and evaluation should be
20 borne by the owner or operator of the oil platform for which partial
21 removal is being considered.

22 6602. For purposes of this chapter, the following terms have
23 the following meanings:

24 (a) "Commission" means the State Lands Commission.

25 (b) "*Conservancy*" means the State Coastal Conservancy.

26 ~~(b)~~

27 (c) "Cost savings" means the difference between the estimated
28 cost to the owner or operator of an oil platform of complete
29 removal of an oil platform as required by state and federal leases
30 and the estimated costs to the owner or operator of partial removal
31 of the oil platform pursuant to this chapter.

32 ~~(e)~~

33 (d) "Council" means the Ocean Protection Council.

34 ~~(d)~~

35 (e) "Endowment" means the California Endowment for Marine
36 Preservation established in Division 37 (commencing with Section
37 71500) of the Public Resources Code.

38 ~~(e)~~

39 (f) "Exclusive economic zone (EEZ)" means the zone as
40 measured from the mean high tide line seaward to 200 nautical

1 miles, as set forth in Presidential Proclamation 5030 of March 10,
2 1983, in which the United States proclaimed jurisdiction over the
3 resources of the ocean within 200 miles of the coastline.

4 ~~(f)~~

5 (g) “National Fishing Enhancement Act of 1984” means Title
6 II of Public Law 98-623.

7 ~~(g)~~

8 (h) “Offshore oil structure” means platforms, piers, and artificial
9 islands located seaward of mean lower low water, used for oil and
10 gas exploration, development, production, processing, or storage.

11 ~~(h)~~

12 (i) “Oil” means any kind of petroleum, liquid hydrocarbons,
13 natural gas, or petroleum products or any fraction or residues
14 therefrom.

15 ~~(i)~~

16 (j) “Open coastal marine resources” means those marine
17 resources that use open coastal waters as their habitat.

18 ~~(j)~~

19 (k) “Open coastal waters” means the area composed of the
20 submerged lands of the state that are below the mean lower low
21 water, extending seaward to the boundaries of the exclusive
22 economic zone.

23 ~~(k)~~

24 (l) “Partial removal” means an alternative to full removal of an
25 offshore oil structure, in compliance with all requirements of this
26 chapter.

27 ~~(l)~~

28 (m) “State waters” means waters within the seaward boundary
29 of the state as identified in Section 2 of Article III of the California
30 Constitution.

31 6603. (a) This chapter establishes a program through which
32 an owner or operator of an offshore oil structure may voluntarily
33 apply to the department to carry out partial removal of the structure.

34 (b) The program established pursuant to this chapter shall be
35 deemed consistent with, and part of, the California Artificial Reef
36 Program pursuant to Article 2 (commencing with Section 6420)
37 of Chapter 5 for purposes of compliance with federal law including
38 the National Fishing Enhancement Act of 1984.

39 (c) Except as specified in Section 6604, the department shall
40 serve as the primary authority for carrying out the program,

1 including review and approval of applications to partially remove
2 an offshore oil structure and management and operation of
3 decommissioned offshore oil structures approved pursuant to this
4 chapter.

5 (d) Final approval of an application shall not be granted until
6 the owner or operator complies with all requirements of the chapter,
7 including the payment of all costs to the state to review and approve
8 the proposed project as required by subdivision (b) of Section 6612
9 and the transmittal of the required portion of cost savings to the
10 endowment and other parties as required by Section 6618.

11 (e) The department may obtain funds for the planning,
12 development, maintenance, and operation of an offshore oil
13 structure transferred to the department pursuant to this chapter and
14 may accept gifts, subventions, grants, rebates, and subsidies from
15 any lawful source.

16 (f) The department may adopt regulations to implement this
17 chapter.

18 6604. (a) A proposed project to partially remove an offshore
19 oil structure pursuant to this chapter is a project as defined in
20 subdivision (c) of Section 21065 of the Public Resources Code
21 and is therefore subject to the California Environmental Quality
22 Act (Division 13 (commencing with Section 21000) of the Public
23 Resources Code) and shall be reviewed pursuant to the time limits
24 established in Section 21100.2 of the Public Resources Code.

25 (b) The commission shall serve as the lead agency for the
26 environmental review of any project proposed pursuant to this
27 chapter.

28 6605. (a) Nothing in this chapter is intended, and it shall not
29 be construed, to limit or affect the authority or duties of any state
30 or local agency, including, but not limited to, the commission, the
31 council, and the California Coastal Commission.

32 (b) Nothing in this chapter shall be construed to do any of the
33 following:

34 (1) Relieve the prior owner or operator of an offshore oil
35 structure from any continuing liability under any of the following,
36 if the liability is associated with seepage or release of oil from an
37 offshore oil structure that was decommissioned pursuant to an
38 order of, or any action taken by, and in accordance with, any
39 applicable rule or regulation of, any federal or state agency:

1 (A) Any state statute or regulation regarding liability for the
2 spilling of oil.

3 (B) The federal Oil Pollution Act of 1990 (33 U.S.C. Sec. 2701
4 et seq.).

5 (C) Any other provision of law.

6 (2) Establish any new liability on the part of the state.

7 (3) Require any agency with jurisdiction to approve the partial
8 removal of an offshore oil structure.

9 (4) Promote, encourage, or facilitate offshore oil exploration,
10 development, and production within California's open coastal
11 waters.

12 (5) Require the United States Department of the Interior or the
13 commission to modify, amend, or alter an existing oil and gas lease
14 to approve partial removal of an offshore oil structure.

15 (6) Alter any existing law or applicable rule or regulation of
16 any federal or state agency that establishes liability for damages
17 arising with respect to artificial reefs or reef materials, including,
18 but not limited to, components of decommissioned oil structures.

19 (7) Alter any existing law or policy that protects natural reefs.

20 (8) Approve any particular method of abandonment.

21 (c) Any partial removal of an offshore oil structure pursuant to
22 this chapter shall not be used or counted as mitigation for any
23 environmental impacts or natural resource damages.

24
25 Article 2. Partial Removal of Offshore Oil Structures

26
27 6610. (a) An owner or operator of an offshore oil structure
28 may apply to the department for approval to partially remove the
29 structure pursuant to the requirements of this chapter.

30 (b) The department shall design and make available to potential
31 applicants an application process that will facilitate review of the
32 application by the department in a timely manner, consistent with
33 Section 6604.

34 (c) Upon receipt of an application pursuant to this section, the
35 department shall transmit a copy of the application to the council,
36 the commission, and the endowment, which shall constitute notice
37 to these agencies.

38 6611. (a) The application for partial removal shall include, at
39 a minimum, all of the following:

1 (1) The applicant's plan and schedule for partial removal of the
2 offshore oil structure, including removal of any portion of the
3 structure as appropriate to maintain navigational safety.

4 (2) A determination of the estimated cost of partial removal and
5 the estimated cost of full removal.

6 (3) A determination of the environmental impacts to the marine
7 environment from partial removal and full removal of the structure.

8 (4) Identification of all permits, leases, and approvals required
9 by any governmental agency, including a permit issued by the
10 United States Corps of Engineers if required for offshore oil
11 structures located in federal waters, and a lease issued by the
12 commission if the proposed project involves state tidelands and
13 submerged lands, and a proposed schedule for the applicant to
14 receive those permits, leases, and approvals.

15 (b) The department may require the applicant to submit a
16 management plan for the structure following partial removal,
17 including maintenance in a manner consistent with navigational
18 safety, enforcement, and monitoring.

19 (c) The information submitted pursuant to subdivisions (a) and
20 (b) shall be used by the department for advisory purposes only.
21 Final determinations regarding the partial removal and management
22 of the offshore oil structure, net benefit to the marine environment
23 from partial removal, and cost savings from partial removal shall
24 be made solely by the department, council, and commission, as
25 specified in this chapter, based on their independent review and
26 judgment.

27 6612. (a) Upon receipt of an application to partially remove
28 an offshore oil structure pursuant to this chapter, the department
29 shall determine whether the application is complete and includes
30 all information needed by the department.

31 (b) (1) Upon a determination that the application is complete,
32 the applicant shall demonstrate to the satisfaction of the department
33 that it will provide sufficient funds to the department, council, ~~and~~
34 ~~commission~~ *commission, and conservancy* to carry out all required
35 activities pursuant to this article, including all of the following:

36 (A) Environmental review of the proposed project pursuant to
37 Section 6604.

38 (B) A determination of net environmental benefit pursuant to
39 Section 6613.

40 (C) A determination of cost savings pursuant to Section 6614.

1 (D) Preparation of a management plan for the structure pursuant
2 to Section 6615.

3 (E) Implementation of the management plan and ongoing
4 maintenance of the structure after the department takes title
5 pursuant to Section 6620.

6 (F) *Development of an advisory spending plan pursuant to*
7 *Section 6621.*

8 ~~(F)~~

9 (G) Other activities undertaken to meet the requirements of this
10 article, including the costs of *reviewing applications for*
11 *completeness*, reviewing, approving, and permitting the proposed
12 project, which includes the costs of determining whether the project
13 meets the requirements of all applicable laws and regulations and
14 the costs of environmental assessment and review.

15 (2) The department shall consult with the council~~—and~~
16 ~~commission~~, *commission*, and *conservancy* in determining
17 appropriate funding for activities to be carried out by those
18 agencies.

19 (3) The funds provided pursuant to paragraph (1) shall not be
20 considered in the calculation of cost savings pursuant to Section
21 6614 or the apportionment of cost savings pursuant to Section
22 6618.

23 (c) *The first person to file an application on and after January*
24 *1, 2011, to partially remove an offshore oil structure pursuant to*
25 *this chapter, under this chapter shall pay, in addition to all costs*
26 *identified under subdivision (b), the startup costs incurred by the*
27 *department or the commission to implement this chapter, including*
28 *the costs to develop and adopt regulations pursuant to this chapter.*

29 ~~(e)~~

30 (d) As soon as feasible after reaching the agreement pursuant
31 to subdivision (b), the lead agency shall begin the environmental
32 review of the proposed project as required pursuant to Section
33 6604.

34 6613. (a) The council shall determine whether the partial
35 removal of an offshore oil structure pursuant to this chapter
36 provides a net benefit to the marine environment compared to the
37 full removal of the structure.

38 (b) As a necessary prerequisite to determining net environmental
39 benefit as required in subdivision (a), the council shall, upon receipt
40 of its initial application from the department pursuant to Section

1 6610, establish appropriate criteria for evaluating the net
2 environmental benefit of full removal and partial removal of
3 offshore oil structures.

4 (1) The criteria shall include, but are not limited to, the depth
5 of the partially removed structure in relation to its value as habitat
6 and the location of the structure, including its proximity to other
7 reefs, both natural and artificial.

8 (2) The criteria shall not include any consideration of the funds
9 to be generated by the partial removal of the structure.

10 (3) In determining the criteria, the council shall consult with
11 appropriate entities, including, but not limited to, the department,
12 the commission, the California Coastal Commission, and the
13 California Ocean Science Trust.

14 (4) The council shall establish the criteria in time to use them
15 in making its initial determination of net environmental benefit
16 pursuant to this section.

17 (c) Upon certification of environmental documents pursuant to
18 the California Environmental Quality Act, the council shall, based
19 on the criteria developed pursuant to subdivision (b) and other
20 relevant information, determine whether partial removal of the
21 structure would provide a net benefit to the marine environment
22 compared to full removal of the structure. In making the
23 determination, the council shall, at a minimum, take into account
24 the following:

25 (1) The contribution of the proposed structure to protection and
26 productivity of fish and other marine life.

27 (2) Any adverse impacts to biological resources or water quality,
28 or any other marine environmental impacts, from the full removal
29 of the facility that would be avoided by partial removal as proposed
30 in the application.

31 (3) Any adverse impacts to biological resources or water quality,
32 or any other marine environmental impacts, from partial removal
33 of the structure as proposed in the application.

34 (4) Any benefits to the marine environment that would result
35 from the full removal of the structure or from partial removal as
36 proposed in the application.

37 (5) Any identified management requirements and restrictions
38 of the partially removed structure, including, but not limited to,
39 restrictions on fishing or other activities at the site.

1 (d) Benefits resulting from the contribution of cost savings to
2 the endowment shall not be considered in the determination of net
3 environmental benefit.

4 (e) The council may contract or enter into a memorandum of
5 understanding with any other appropriate governmental or
6 nongovernmental entity to assist in its determination of net
7 environmental benefit.

8 (f) The determination made pursuant to this section and
9 submitted to the department by the council shall constitute the
10 final determination and may not be revised except by the council.

11 (g) The council shall take all feasible steps to complete its
12 determination in a timely manner that accommodates the
13 department's schedule for consideration of the application.

14 6614. (a) Upon certification of the appropriate environmental
15 documents by the lead agency, the commission shall determine,
16 or cause to be determined, the cost savings that will result from
17 the partial removal of an offshore oil structure as proposed in the
18 application compared to full removal of the structure.

19 (b) The commission shall ensure that any cost savings are
20 accurately and reasonably calculated. The commission may contract
21 or enter into a memorandum of understanding with any other
22 appropriate governmental agency or other party, including an
23 independent expert, to ensure that cost savings are accurately and
24 reasonably calculated.

25 (c) The commission shall consider any estimates of cost savings
26 made by any governmental agency, including, but not limited to,
27 the Internal Revenue Service, the Franchise Tax Board, and the
28 United States Department of the Interior. The commission shall
29 include in its determination a written explanation, which shall be
30 available to the public, of the differences, and the reasons for the
31 differences, between the commission's determination of cost
32 savings and any other estimates of cost savings the commission
33 considered.

34 (d) The applicant shall provide all necessary documentation, as
35 determined by the commission, to allow the commission to
36 calculate the amount of cost savings. Failure to provide information
37 requested by the commission in a timely manner may result in
38 rejection of the application.

39 (e) The determination made pursuant to this section and
40 submitted to the department by the commission shall constitute

1 the final determination and may not be revised except by the
2 commission.

3 (f) The commission shall take all feasible steps to complete its
4 determination in a timely manner that accommodates the
5 department's schedule for consideration of the application.

6 6615. Prior to granting conditional approval of an application
7 for partial removal of an offshore oil structure, the department
8 shall do all of the following:

9 (a) Prepare a plan to manage the offshore oil structure after its
10 partial removal. The plan shall include measures to manage fishery
11 and marine life resources at and around the structure in a manner
12 that will ensure that the net benefits to the marine environment
13 identified pursuant to Section 6613 are maintained or enhanced.
14 Management measures may include a buffer zone in which fishing
15 or removal of marine life is restricted or prohibited.

16 (b) Provide an opportunity for public comment on the
17 application pursuant to the California Environmental Quality Act.

18 (c) Hold a public hearing in the county nearest to the location
19 of the offshore oil structure that is the subject of the application.

20 6616. The department may grant conditional approval of an
21 application for partial removal of an offshore oil structure only if
22 all of the following criteria are satisfied:

23 (a) The partial removal of the offshore oil structure and the
24 planning, development, maintenance, and operation of the structure
25 would be consistent with all applicable state, federal, and
26 international laws, including, but not limited to, all of the
27 following:

28 (1) The federal Magnuson-Stevens Fishery Conservation and
29 Management Act (16 U.S.C. Sec. 1801 et seq.).

30 (2) The federal National Fishing Enhancement Act of 1984 (33
31 U.S.C. Sec. 2101 et seq.).

32 (3) The federal Coastal Zone Management Act (16 U.S.C. Sec.
33 1451 et seq.).

34 (4) The California Coastal Management Program.

35 (5) The Marine Life Management Act (Part 1.7 (commencing
36 with Section 7050)).

37 (6) The Marine Life Protection Act (Chapter 10.5 (commencing
38 with Section 2850) of Division 3).

39 (7) State and federal water quality laws.

40 (8) Navigational safety laws.

1 (b) The partial removal of the offshore oil structure provides a
2 net benefit to the marine environment compared to full removal
3 of the structure, as determined pursuant to Section 6613.

4 (c) The cost savings that would result from the conversion of
5 the offshore oil platform or production facility have been
6 determined pursuant to Section 6614.

7 (d) The owner or operator of the offshore oil structure has
8 provided sufficient funds pursuant to the agreement required in
9 subdivision (b) of Section 6612.

10 (e) The department and the applicant have entered into a
11 contractual agreement whereby the applicant will provide sufficient
12 funds for overall management of the structure by the department,
13 including, but not limited to, ongoing management, operations,
14 maintenance, monitoring, and enforcement as these relate to the
15 structure.

16 (f) The department has entered into an indemnification
17 agreement with the owner or operator of the structure that
18 indemnifies the state, to the extent permitted by law, against any
19 and all liability that may result, including, but not limited to, active
20 negligence, and including defending the state against any claims
21 against the state for any actions the state undertakes pursuant to
22 this article. In adopting indemnification requirements for the
23 agreement, the department shall ensure that the state can defend
24 itself against any liability claims against the state for any actions
25 the state undertakes pursuant to this article and pay any resulting
26 judgments. The department shall consult with and, as necessary,
27 use the resources of the office of the Attorney General in preparing
28 and entering into the indemnification agreement.

29 (g) The owner or operator of the structure has applied for and
30 received all required permits, leases, and approvals issued by any
31 governmental agency, including, but not limited to, a lease issued
32 by the commission if the proposed project involves state tidelands
33 and submerged lands. For structures located in federal waters, all
34 of the following requirements shall be met:

35 (1) The department and the owner or operator of the structure
36 reach an agreement providing for the department to take title to
37 the platform or facility as provided in Section 6620.

38 (2) The department acquires the permit issued by the United
39 States Army Corps of Engineers.

(3) The partial removal of the structure is approved by the Bureau of Ocean Energy Management, Regulation and Enforcement of the United States Department of the Interior.

6617. Upon a finding that all the requirements of Sections 6615 and 6616 have been met, the department shall grant conditional approval to an application for partial removal of an offshore oil structure.

6618. (a) The cost savings from the partial removal of an offshore oil structure, as determined pursuant to Section 6614, shall be apportioned and transmitted as described in this section.

(b) Upon receipt of conditional approval pursuant to Section 6617, the owner or operator of the structure shall apportion and directly transmit a portion of the total amount of the cost savings to the entities in subdivision (c) as follows:

(1) Fifty-five percent, if transmitted before January 1, 2017.

(2) Sixty-five percent, if transmitted on or after January 1, 2017, and before January 1, 2023.

(3) Eighty percent, if transmitted on or after January 1, 2023.

(c) Of the total amount of the cost savings to be transmitted pursuant to subdivision (b), the owner or operator of the structure shall directly transmit the following amounts to the following entities:

(1) Eighty-five percent shall be deposited into the California Endowment for Marine Preservation established pursuant to Division 37 (commencing with Section 71500) of the Public Resources Code.

(2) Three percent shall be deposited with the board of supervisors of the county immediately adjacent to the location of the facility prior to its decommissioning. The amount paid to the county shall be managed pursuant to the provisions of paragraph (1) of subdivision (d) of Section 6817 of the Public Resources Code.

(3) Ten percent shall be deposited into the General Fund.

(4) Two percent shall be deposited into the Coastal Act Services Fund, established pursuant to Section 30620.1 of the Public Resources Code, and shall be allocated to support state agency work involving research, planning, and regulatory review associated with the application and enforcement of coastal management policies in state and federal waters pursuant to state

1 and federal quasi-judicial authority over offshore oil and gas
2 development.

3 6619. Upon a determination by the department that the full
4 amount of cost savings has been transmitted pursuant to Section
5 6618, the department shall grant final approval of the application
6 for partial removal of an offshore oil structure.

7 6620. The department shall not take title to a decommissioned
8 offshore oil structure in open coastal waters or take responsibility
9 for management of the structure pursuant to this article until
10 decommissioning and partial removal of the structure have been
11 completed and both of the following requirements are met:

12 (a) The partial removal of the structure has been granted final
13 approval by the department.

14 (b) The state is indemnified, as required in subdivision (f) of
15 Section 6616, from any liability that may result from approving
16 the partial removal of an offshore oil structure or any liability that
17 may result from the ownership of the structure.

18 6621. *Upon the department's final approval of the first*
19 *application for partial removal of an offshore oil structure pursuant*
20 *to Section 6619, the conservancy shall create an advisory spending*
21 *plan for cost savings deposited in the endowment, to provide the*
22 *Board of Directors of the California Endowment for Marine*
23 *Preservation with guidance on spending those funds. The*
24 *conservancy shall update the spending plan no less than once*
25 *every five years, except the conservancy shall also update the*
26 *spending plan when each additional application for partial removal*
27 *is approved. The conservancy shall submit a copy of the spending*
28 *plan and all updates to the plan to the Legislature, in accordance*
29 *with Section 9795 of the Government Code, and to the Board of*
30 *Directors of the California Endowment for Marine Preservation.*

31 SEC. 2. Division 37 (commencing with Section 71500) is added
32 to the Public Resources Code, to read:

33
34 DIVISION 37. CALIFORNIA ENDOWMENT FOR MARINE
35 PRESERVATION

36
37 CHAPTER 1. FINDINGS AND DECLARATIONS

38
39 71500. (a) The Legislature hereby finds and declares all of the
40 following:

1 (1) The Pacific Ocean and its rich marine living resources are
2 of great environmental, economic, aesthetic, recreational,
3 educational, scientific, social, cultural, and historic importance to
4 the people of California.

5 (2) California's marine living resources depend on a healthy
6 marine environment, which comprises open coastal waters as well
7 as coastal estuaries, wetlands, rivers and streams, and lands within
8 the coastal zone.

9 (3) Overfishing, coastal pollution, and other unsustainable
10 marine activities have damaged marine fisheries, habitats, and
11 ecosystems. Programs are needed to conserve, protect, restore, and
12 enhance the marine resources of the state and to improve the
13 environmental sustainability of marine-related activities and
14 encourage those activities that are environmentally sustainable.
15 These programs should be focused on, and coordinated with, efforts
16 to reduce overfishing and coastal pollution and to support
17 sustainable marine activities and improve the sustainability of all
18 marine activities.

19 (4) The State of California recognizes the need to formulate its
20 coastal and ocean resource management policies based on the best
21 available scientific information and should utilize the University
22 of California, the California State University, other institutions of
23 higher learning, and marine science research institutions to the
24 extent feasible to assist it in achieving that goal.

25 (5) The California Ocean Resources Management Act of 1990
26 is designed to ensure that the state's ocean resources are managed,
27 conserved, and enhanced in a comprehensive and coordinated
28 manner. The California Ocean Protection Act furthered that mission
29 by establishing the Ocean Protection Council, whose duties include
30 coordination of state activities to protect coastal waters and ocean
31 ecosystems, establishment of a science advisory team of
32 distinguished scientists from a range of disciplines related to coastal
33 and ocean resources, and contracting with the California Ocean
34 Science Trust and other academic and nonprofit organizations to
35 carry out scientific and educational activities consistent with that
36 act.

37 (6) The ability of the state to carry out the mission of the
38 California Ocean Protection Act is constrained by the availability
39 of funds appropriated in the state budget.

1 (7) It is in the interest of the people of the state to establish an
2 endowment, which would be independent of the state's budget
3 process and would impose no cost on the General Fund of the state,
4 to provide a stable and ongoing source of funding in perpetuity to
5 conserve, protect, restore, and enhance the marine resources of the
6 state in a manner that is consistent with the California Ocean
7 Protection Act.

8
9 CHAPTER 2. DEFINITIONS

10
11 71520. Unless the context requires otherwise, the following
12 definitions govern the construction of this division:

13 (a) "Board" or "endowment board" means the Board of Directors
14 of the California Endowment for Marine Preservation.

15 (b) "Endowment" means the California Endowment for Marine
16 Preservation.

17 (c) "Exclusive economic zone (EEZ)" means the zone as
18 measured from the mean high tide line seaward to 200 nautical
19 miles as set forth in the Presidential Proclamation 5030 of March
20 10, 1983, in which the United States proclaimed jurisdiction over
21 the resources of the ocean within 200 miles of the coastline.

22 (d) "Nonprofit organization" means any nonprofit corporation
23 qualified to do business in California, and qualified under Section
24 501(c)(3) of the Internal Revenue Code.

25 (e) "Open coastal marine resource" means those marine
26 resources that use open coastal waters as their habitat.

27 (f) "Open coastal waters" means the area composed of the
28 submerged lands of the state that are below the mean lower low
29 water extending seaward to the boundaries of the exclusive
30 economic zone.

31
32 CHAPTER 3. ESTABLISHMENT AND GOVERNANCE

33
34 71530. The California Endowment for Marine Preservation is
35 hereby established. The endowment is subject to this division and
36 to the Nonprofit Public Benefit Corporation Law (Part 2
37 (commencing with Section 5110) of Division 2 of Title 1 of the
38 Corporations Code). If there is a conflict between this division and
39 the Nonprofit Public Benefit Corporation Law, this division shall
40 prevail.

1 71531. The endowment is governed by the Board of Directors
2 of the California Endowment for Marine Preservation, consisting
3 of the following members:

- 4 (a) The Secretary of the Natural Resources Agency.
- 5 (b) The Secretary for Environmental Protection.
- 6 (c) One member of the public appointed by the Governor.
- 7 (d) One member, appointed by the Speaker of the Assembly,
8 who shall be an expert in marine fisheries from the University of
9 California, the California State University, or other accredited
10 university.

- 11 (e) One member, appointed by the Senate Committee on Rules,
12 who shall be from a nonprofit public interest organization with an
13 emphasis on marine conservation or sustainable consumptive
14 recreational activities.

15 71532. The term of office of each member of the board
16 appointed pursuant to subdivisions (c) to (e), inclusive, of Section
17 71531 is six years. However, the term of office for the first board
18 member appointed pursuant to subdivision (c) of Section 71531
19 is three years.

20 71533. Any vacancy on the board shall be filled by the
21 appointing authority for the remainder of the unexpired term.

22 71534. (a) The board shall conduct its initial meeting as soon
23 as possible after incorporation.

24 (b) The board shall meet as often as required, but at least twice
25 per year.

26 (c) Members of the board shall attend at least 50 percent of all
27 duly convened meetings of the board in a calendar year. A member
28 who fails to attend at least 50 percent of all duly convened meetings
29 of the board in a calendar year forfeits membership on the board.
30 The vacancy shall be filled pursuant to Section 71533.

31 (d) Members of the board shall receive no salary but members
32 appointed pursuant to subdivisions (c) to (e), inclusive, of Section
33 71531 shall be paid one hundred dollars (\$100) per day for each
34 meeting and shall be reimbursed for all necessary travel expenses.

35 (e) The Ocean Protection Council shall provide staff services
36 that the endowment board needs to carry out its duties pursuant to
37 this division.

CHAPTER 5. POWERS AND DUTIES

71550. (a) The members of the board first appointed shall serve as incorporators of the endowment and shall take whatever actions are necessary to establish the endowment pursuant to the Nonprofit Public Benefit Corporation Law (Part 2 (commencing with Section 5110) of Division 2 of Title 1 of the Corporations Code) once a majority of the board is appointed.

(b) It is the intent of the Legislature that the endowment not be incorporated until the endowment board has received its initial notice of application from the Department of Fish and Game, pursuant to Section 6610 of the Fish and Game Code.

71551. The California Endowment for Marine Preservation shall receive funds generated pursuant to the California Marine Resources Legacy Act (Article 2 (commencing with Section 6420) of Chapter 5 of Part 1 of Division 6 of the Fish and Game Code).

71552. (a) The purpose of the endowment is to create a permanent source of funding for projects and programs that will conserve, protect, restore, and enhance the coastal and marine resources of the state, with an emphasis on open coastal marine resources, and that will improve the sustainability of marine activities and encourage and support environmentally sustainable marine activities. To achieve this objective, the endowment board may award grants to public agencies and nonprofit organizations to support any or all of the following activities:

(1) Applied research, including, but not limited to, monitoring and data collection in support of projects to conserve, protect, restore, and enhance the open coastal marine resources of the state. In so doing, the board shall take maximum advantage of the scientific research expertise available from the University of California, the California State University, other institutions of higher learning, and marine science research institutions with expertise in marine resource issues. No more than 10 percent of funds awarded by the endowment in any fiscal year shall be awarded for research.

(2) Projects in open coastal waters that enhance environmentally sustainable marine activities.

(3) Projects in open coastal waters to enhance the habitat for open coastal marine life.

1 (4) Enforcement programs that protect, conserve, and enhance
2 natural resources and marine habitat in and adjacent to open coastal
3 waters, including regulating the take of open coastal marine species
4 and monitoring of open coastal marine species and habitat with
5 an emphasis on innovative approaches.

6 (5) Programs to aid in the establishment of sustainable fishing
7 levels and reduce or prevent habitat damage in open coastal waters.

8 (6) Programs to monitor catch and bycatch and to reduce bycatch
9 in fisheries managed by the State of California and by the United
10 States.

11 (7) Programs, projects, and activities that are directly related to
12 the conservation, protection, restoration, and enhancement of
13 coastal and marine resources of the state, with an emphasis on
14 open coastal marine resources, and that are authorized by either
15 paragraph (2) of subdivision (b) of Section 35650 or by Section
16 75060.

17 (b) Funds provided by the endowment are not intended, and
18 shall not be used, to supplant funding provided through the annual
19 budget process to support existing obligations and activities related
20 to coastal and marine resources.

21 (c) The endowment board may also do all of the following:

22 (1) Obtain grants from, and contract with, individuals and with
23 private, local, state, and federal agencies, organizations, and
24 institutions.

25 (2) Contract with, or make grants to, conservation and
26 educational organizations; marine institutes; aquariums and
27 museums; institutions of higher education; and local, state, and
28 federal agencies to carry out the purposes of this chapter.

29 (3) Loan funds to local, state, and federal agencies,
30 organizations, and institutions to carry out the purposes of this
31 chapter.

32 (d) The endowment shall create a business plan for a five-year
33 period. The endowment shall update the plan annually.

34 (e) On or before February 1 each year following incorporation,
35 the endowment shall submit a report for the preceding fiscal year
36 to the Governor and to the appropriate fiscal and policy committees
37 of the Legislature. The report shall include all of the following:

38 (1) The updated business plan created pursuant to subdivision
39 (c).

1 (2) A comprehensive and detailed report of the endowment's
2 operations, activities, financial condition, and accomplishments
3 under this section.

4 (3) A listing of each recipient of a grant from the endowment
5 and the purposes and amount of that grant.

6 (4) A listing of any loan that the endowment has received and
7 the plan for repaying the loan.

8 (5) A report of each independent audit required pursuant to
9 subdivision (e) of Section 71560.

10 71553. Members of the board and appropriate staff shall be
11 available to testify before appropriate committees of the
12 Legislature.

13 71554. The endowment shall not contribute to, or otherwise
14 support, any political party, candidate for elective public office,
15 or ballot measure.

16 71555. The endowment may hire employees and may obtain
17 legal counsel. No employee of the endowment is an employee of
18 the State of California. No employee of the endowment is subject
19 to Chapter 10.3 (commencing with Section 3512) of, or Chapter
20 10.5 (commencing with Section 3525) of, Division 4 of Title 1 of
21 the Government Code. Employees of the endowment have the
22 right to representation consistent with the federal National Labor
23 Relations Act (29 U.S.C. Sec. 151 et seq.).

24 71556. The endowment shall coordinate its activities with the
25 Department of Fish and Game, the California Coastal Commission,
26 the San Francisco Bay Conservation and Development
27 Commission, the State Lands Commission, and appropriate federal
28 agencies, including the National Marine Fisheries Service and the
29 Minerals Management Service of the United States Department
30 of the Interior. Nothing in this division limits the authority and
31 responsibility of any of these agencies.

32
33 CHAPTER 6. FINANCIAL TRANSACTIONS AND AUDITS
34

35 71560. (a) The endowment may receive charitable
36 contributions or any sources of income that may be lawfully
37 received, including loans from the state.

38 (b) The endowment shall administer any funds it receives in
39 accordance with this division.

(c) (1) Except as provided in paragraph (2), the endowment shall invest and manage any funds it receives so that the investments shall provide a source of income in perpetuity and the principal amount consisting of charitable contributions and donations, including cost savings donated pursuant to Section 6427.3 of the Fish and Game Code, shall not be spent. Any returns on investments made by the endowment are the only funds that shall be available for expenditure by the endowment.

(2) Ten percent of any funds received by the endowment pursuant to Section 6427.3 of the Fish and Game Code in a calendar year shall be allocated by the endowment board, pursuant to Section 71552, as grants for projects or programs consistent with the purpose of this chapter within 24 months of receipt of the funds. The majority of these funds shall be granted to state agencies engaged in coastal and ocean protection.

(d) The endowment shall invest and manage any funds it receives in accordance with the Nonprofit Public Benefit Corporation Law (Part 2 (commencing with Section 5110) of Division 2 of Title 1 of the Corporations Code).

(e) The accounts of the endowment shall be audited annually in accordance with generally accepted auditing standards by independent certified public accountants.

(f) The financial transactions of the endowment for any fiscal year may be audited by the Bureau of State Audits.

(g) Each recipient of assistance by grant, contract, or loan pursuant to this division shall keep records reasonably necessary to disclose fully the amount of the assistance, the disposition of the assistance, the total cost of the project or undertaking in connection with which the assistance is given or used, the amount and nature of that portion of the cost of the project or undertaking supplied by other sources, and other records that will facilitate an effective audit. Each recipient of a fixed price contract awarded pursuant to competitive bidding procedures is exempt from the requirements of this subdivision.

(h) The endowment, or its authorized representative, and the Bureau of State Audits shall have access to any records necessary for the purpose of auditing and examining all funds received or expended by the recipients of assistance.

71561. The endowment funds shall be administered and managed in accordance with all of the following:

1 (a) Reasonably prudent investor standards that will give the
2 fund the capacity to achieve reasonable rates of return on
3 investment similar to those of other prudent investors for long-term
4 investments.

5 (b) Use of generally accepted accounting practices, and
6 expenditure and investing procedures.

7 (c) Investment policies that are consistent with the Uniform
8 Prudent Investor Act (Article 2.5 (commencing with Section
9 16045) of Chapter 1 of Part 4 of Division 9 of the Probate Code),
10 and with the Uniform Management of Institutional Funds Act (Part
11 7 (commencing with Section 18501) of Division 9 of the Probate
12 Code), as applicable.

13 71562. Funds held by the endowment shall revert to the state
14 or to another public agency or nonprofit organization approved by
15 the state if the endowment does any of the following:

16 (a) Ceases operations.

17 (b) Is dissolved.

18 (c) Becomes bankrupt or insolvent.

19 (d) Fails to perform its fiduciary duties.